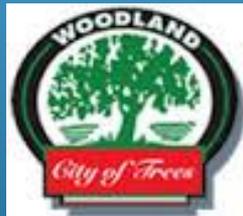


# Homeless Action Plan Update

*City Council  
Special Meeting  
September 18, 2018*



# Discussion Outline

- Introduction / Goals of Session
- Background Information

BREAK

- HOMELESS ACTION PLAN
  - Part I – Managing Impacts of Homelessness
  - Part II – Expanding Services / Improving Access
  - Part III – Housing for Homeless

# Background Information

- “Housing First!” Policy Framework
- Yolo County 2017 Point-In-Time Count Report
- Homeless Action Plan (August 2017)
- Report on Homelessness (April 2018)
- City Website – Addressing Homelessness (September 2018)

# Housing First Approach

City Council adopted Housing First policy framework – Sept. 2015

Housing First champions permanent housing as a solution for those who are homeless:

- Past practice focused on “transitioning” those without homes through a temporary house or apartment
- Housing First is built upon the belief that everyone needs a permanent place to live before successfully addressing mental health, drug addition, employment-readiness and other issues.
- HUD prioritizes Housing First proposals in its annual funding to local regions.

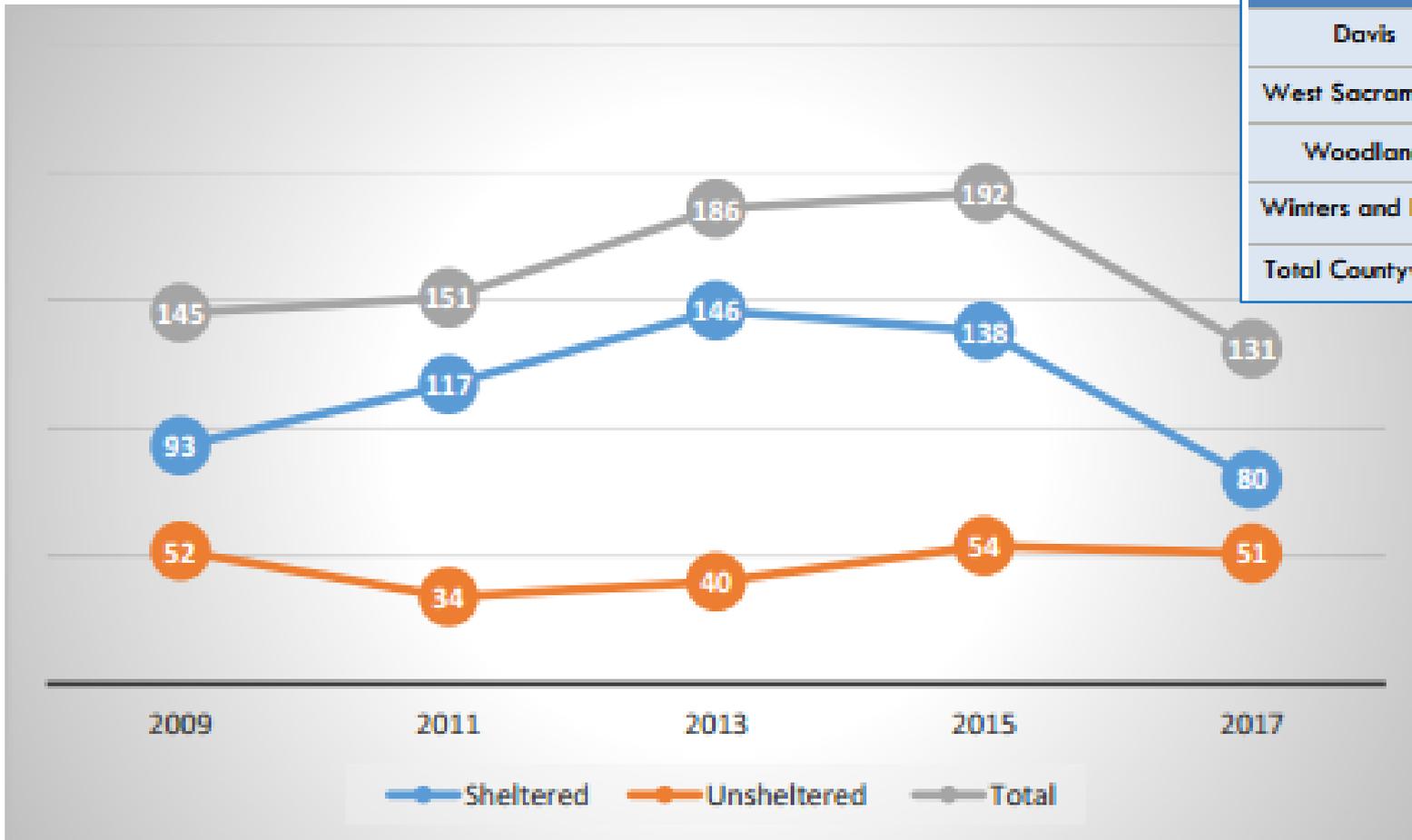
# Housing First model – two components

- **Rapid Re-Housing** – for individuals who are temporarily homeless and need little support to obtain employment or maintain housing.
- **Permanent Supported Housing** - for those who are chronically homeless and need supportive services such as:
  - case management
  - substance abuse or mental health counseling
  - assistance in locating and maintaining employment.

# Homeless Continuum

Temporarily /Situationally Homeless	Temporarily/Situationally Homeless	Chronically Homeless
Out of Workforce (Recession) Foster Care Graduates Ex-Offenders	Domestic Violence Survivors	Without housing continuously for a year or more or had at least four episodes of homelessness in the past three years
May be suffering from mild to moderate mental illness and substance use disorder; possess work skills and can transition to work when available	May be suffering from trauma related to abuse; may need to increase work skills to enter the workforce	80% suffer from severe mental illness and/or substance use disorder; difficult to maintain work
Housing Best Practice: Rapid Rehousing	Housing Best Practice: Rapid Rehousing or Transitional Housing	Housing Best Practice: Permanent Supportive Housing

# 2017 Point-in-Time Homeless Count



NUMBER OF HOMELESS PER 10,000 RESIDENTS		
JURISDICTION	2015	2017
Davis	19.2	21.4
West Sacramento	32.1	32.8
Woodland	33.5	22.8
Winters and Rural	2.3	2.3
Total Countywide	23.5	21.4

# 2017 P-I-T Follow-Up

- 2017 Homeless Count does not pass the “eye-ball” test
  - *Who are these folks?*
  - *Where are they from?*
  - *How did they get here?*
- “County Seat” Phenomenon
- Mounting Complaints
- Drain on City Resources

# Homeless Action Plan (August 2017)

<https://www.cityofwoodland.org/1013/Homeless-Action-Plan>

- **HOUSING**
  - Initiatives that contribute to ENDING HOMELESSNESS
  - “Housing First” Model
- **SHELTER /SERVICES**
  - Efforts to ENHANCE CAPACITY of services/shelters
  - Addressing needs of homeless UNTIL housing solutions bear fruit
- **MANAGING IMPACTS**
  - ADDRESSING IMPACTS of Homelessness in our Community

# Homeless Action Plan

## Managing Impacts of Homelessness

- Outreach / Visibility – HOST
- Transients who may have roots outside of Woodland
- Homeless Encampments
- Trespassing / Private Property
- Dumpsters
- Aggressive / Inappropriate Behaviors
- Illegal Activities in Parks / Public spaces
- Shopping Carts
- Sharps/Needles (Public Health concerns)
- Vandalism / Thefts
- Designated Camping Area(s)

# Homeless Action Plan

## Services / Shelters

- Housing First (phase 1) – Transitional Housing
- Tiny Homes
- Expand Shelter Capacity
- Need for Daytime Shelter Services
- Coordination with Yolo County Health and Human Service Agency
- Access to Services
  - Mental Health
  - Drug Treatment
  - Job Readiness – Skill / Training

# Homeless Action Plan

## Increase Permanent Housing

- Housing First – Permanent Supportive Housing
- Affordable Housing
  - Increase number of affordable units
  - Explore means to keep individuals housed
- Leverage Continuum of Care funding for PSH

# City of Woodland: Report on Homelessness

- Findings (selected):
  1. Limited Understanding of Homelessness
  2. Housing First Model Adopted – no housing identified
  3. Homeless Action Plan provides solid framework
  4. HOST is effective means of managing issues, but does not solve the problem
  - ....
  9. Need for improved cooperation and collaboration between the City of Woodland, Yolo County and non-profit service providers

# City of Woodland: Report on Homelessness

- Recommendations
  1. Expand Housing Capacity
  2. Expand Social Services Capacity
  3. Partner with other cities and County re clean-up of encampments
  4. Maximize / leverage outside funding opportunities
  5. Examine ways to prevent homelessness
  6. Hold yourself and other accountable for results
  7. Establish and build partnerships



[What is the City Doing to Address Homelessness?](#)

[What Can I Do About Homelessness?](#)

[Resources / Reports](#)

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## Addressing Homelessness in Woodland

The City of Woodland, like many cities in the region and across the state, continues to experience significant impacts associated with a growing homeless population. In 2017, the City formally endorsed the "[Housing First](#)" model - endorsed by the U.S. Department of Housing and Urban Development (HUD) - which shifts the focus (and funding) from shelters and field service to permanent supportive housing.

While the City works to prioritize implementation of a Housing First project for Woodland, we are increasingly concerned about the impacts and issues associated with our homeless population. These issues place an increased burden on staff and resources, often at the expense of funding budgeted for other city programs and activities.

[Point-In-Time Homeless Count \(January 2017\)](#)

[City of Woodland - Homeless Action Plan Summary](#)

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### What is the City Doing to Address Homelessness?

The City is developing specific strategies for managing the impacts of homelessness while we continue to focus on long-term solutions to address the problem of homelessness. The [Homeless Action Plan](#) includes initiatives to manage the impacts of homeless within our community, while also seeking to improve and enhance services to meet the needs of homeless individuals and families and contributing toward increasing housing opportunities.

### Questions or Concerns?

**Phone:** 530-661-7879

[Email Homeless Outreach Street Team \(H.O.S.T\)](#)

### Related Links

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**BREAK**

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**Feedback on Action Plan**

# Homeless Action Plan - I

Managing Impacts of Homelessness

# Homeless Action Plan – Part I

## Managing Impacts of Homelessness

- Homeless Outreach Street Team (H.O.S.T)
- Camp Clean-ups
- Review and Update of Selected City Ordinances
- Law Enforcement & Coordination
  - Woodland Police Department
  - District Attorney's Office



# Homeless Action Plan Highlights

## Initiated Police Department-led Homeless Outreach Street Team (HOST)

- Documented 285 individuals (as of Sept. 2018)
- Over 1,300 contacts with homeless
- Over 300 camps visited
- Over 115 camps cleared
- Over 130 offers of service
- Over 153 business contacts
- Roughly 135 emails/calls to HOST
- Over 2,000 shopping carts picked up
- Host officers have made 80 arrests
- WPD (incl. Patrol Division) has made 997 arrests - 43% of all arrests over the past 12 months



**Camp Clean-Ups** - *Agreements in place with CalTrans and CHP for coordinated clean-up and monitoring of freeway right-of-way and sound walls coordination with Northern Pacific and Sierra Northern railroads*

# Review of City Ordinances

- City Council has update several ordinances:
  - Shopping Carts
  - Blighted Properties
  - Trespassing / Private Property
- Ordinances currently under review:
  - Camping
  - Parks Curfew

# Ongoing Challenges

- Clean-ups and enforcement do not SOLVE problems; merely displace people, shifts problem to new location
- Law Enforcement Tools Largely Ineffective
  - Proposition 47 – re-classified most applicable crimes from felonies to misdemeanors (citations)
  - Most persons arrested are released from custody
  - U.S. Ninth Circuit Court – affirms ban on enforcing camping on public property if no shelter beds available

# Designated Camping Site

- In July, Council supported staff efforts to explore viability of establishing a designated camping area
  - Camp clean-ups have localized benefits – shifts problem
  - Recognizes lack of sufficient shelter beds to serve need
  - Camp site MAY allow for enforcement of City camping ordinance
- Staff visited other communities who have implemented camping zones – very mixed results
- Staff developed initial set of criteria required for effective management and successful outcomes
- It is recommended that the City NOT PROCEED with establishing a designated camping site at this time

# Homeless Action Plan – Part I

## Managing Impacts of Homelessness

- Public Comment
- Council Feedback and Q&A

# Homeless Action Plan - II

Expanding Services / Improving Access

# Homeless Action Plan – Part II

## Expanding Services / Improving Access

- **Hired Social Services Manager**
  - Case manages referral to social services
  - Coordination with County, cities and service providers
- **Improved County Coordination**
  - Programs and Services
  - Outside Funding Opportunities
- **Implemented Regular Multi-Disciplinary Team Meetings**
  - City Manager's Office, Woodland Police, County HHS, District Attorney, Probation, Public Defender, Community-based Service Organizations, Dignity Health, .....

# Homeless Action Plan – Part II

## Expanding Services / Improving Access

- **Expansion of Fourth & Hope Shelter Services**
  - Capital Project to Expand Capacity at Shelter (CDBG)
  - Initiated Day Services (start: 9/12/18)
  - City providing portable toilets / showers
- **Emergency Winter Shelter (started winter 2017)**
  - Partnership with faith-based community
  - For 2019, EXPANDING to 8-week program
- **Not currently pursuing TINY HOMES model (*transitional housing*)**
- **State Funding – Homeless Emergency Aid Program (HEAP)**
  - \$1.3 million Countywide
  - To be “”allocated” by Continuum of Care (HPAC)

# Homeless Action Plan – Part II

## Expanding Services / Improving Access

- Public Comment
- Council Feedback and Q&A

# Homeless Action Plan - III

Increase Supply of (Permanent Supportive) Housing

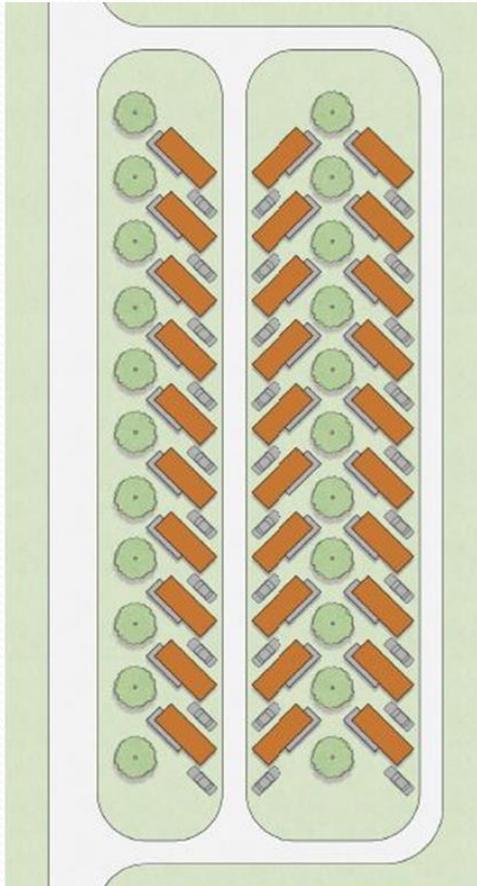
# Homeless Action Plan – Part III

## Housing for Homeless

- Implementation of Housing First Model
- Micro-Neighborhood Concept (presented July 2017)
- Potential Funding Sources
- Community Partners

# Homeless Action Plan – Part III

## Housing for Homeless



# Homeless Action Plan – Part III

## Housing for Homeless

- Council and Community Feedback:
  - Concern Scale of Micro-Housing Neighborhood Concept (100 units)
  - Concentration of Permanent Supportive Housing units on one site (60 units)
  - Need for wrap-around services to manage project and case manage clients
  - Lack of readily-available sites
  - Potential concerns from nearby residents (depending on site).

# Homeless Action Plan – Part III

## Housing for Homeless

- Partnership HealthPlan
  - County received grant of \$2.3 million
  - City of Woodland allocation \$689,000
  - May be used for planning, design and construction of Permanent Supportive Housing units
- No Place Like Home Act of 2018 (HCD) – \$2 Billion / Proposition 2
  - Statewide grant program to support PSH projects
  - Provides up to 100% funding for first 20 units / 49% thereafter
  - Project applicant MUST have “site control”
  - Must include commitment for 20 years of mental health support services (Yolo County)
  - First Round of grant applications due January 2019

# Homeless Action Plan – Part III

## Housing for Homeless

- NPLH Grant provide best opportunity to advance project to provide needed housing for our homeless residents
- Staff recommends:
  - Council re-affirm support for Housing First approach
  - Work with community partners on potential project(s)
  - Support goal of submitting NPLH grant application
  - Prioritize potential City-owned sites
  - Minimize adverse impacts on existing neighborhoods
    - Size/scale
    - Location
  - Seek cooperation with Yolo County on provision of supportive services

# Homeless Action Plan – Part III

## Housing for Homeless

- Community Partners
  - Friends of the Mission
  - Woodland Opportunity Village
  - Yolo Housing Authority
  - Yolo County

# Homeless Action Plan – Part III

## Housing for Homeless

- Public Comment
- Council Feedback and Q&A

# Community Engagement

Feedback re Homeless Action Plan

Evaluation of Housing Project

Public Education / Information (Website / FAQ's)



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